REFERRED TO THE PLANNING & ZONING COMMISSION 9-9-03

Submitted by: Assemblymember Tesche

Prepared by: Allan Tesche For reading: August 19, 2003

ANCHORAGE, ALASKA AO NO. 2003-125

AN ORDINANCE OF THE ANCHORAGE ASSEMBLY AMENDING ANCHORAGE MUNICIPAL CODE SECTION 21.35.020 RELATING TO THE DEFINITION OF HOUSING FOR THE ELDERLY, AMENDING PROVISIONS OF CHAPTER 21.40 BY ADDING SENIOR HOUSING AS A PERMITTED USE IN THE R-2M, R-3, R-4, R-5, R-6, R-7, R-11, R-0, B-1B, B-2A, B-2B, B-2C, AND B-3 DISTRICTS, AND AMENDING ANCHORAGE MUNICIPAL CODE 21.45.080(B) RELATING TO PARKING REQUIREMENTS FOR SENIOR HOUSING.

THE ANCHORAGE ASSEMBLY ORDAINS:

12 <u>Section 1</u>. Anchorage Municipal Code section 21.35.020 is hereby amended to read as follows: 13 (Other definitions in the referenced section are not affected and therefore not set out.))

21.35.020 Definitions and rules of construction.

B. The following words, terms and phrases, when used in this title, shall have the meanings ascribed to them in this section, except where the context clearly indicates a different meaning:

Senior housing means multiple-family housing intended for occupancy by persons 55 years of age and older. The facility may include, as accessary uses, central recreation and dining areas and health services. [HOUSING FOR THE ELDERLY MEANS MULTIPLE-FAMILY HOUSING ESPECIALLY DESIGNED FOR OCCUPANCY BY PERSONS 62 YEARS OF AGE AND OLDER AND REQUIRES 30 PERCENT OF THE UNITS WITHIN THE FACILITY TO BE HANDICAPPED ACCESSIBLE WITH ACCOMMODATION FOR WHEELCHAIRS. THE FACILITY MAY INCLUDE, AS ACCESSORY USES, CENTRAL RECREATION AND DINING AREAS AND HEALTH SERVICES].

Section 2. Senior housing as defined under Anchorage Municipal Code section 21.35.020 is added as a permitted principle use in the following districts:

1 2 3 4 5 6 7 8 9 10 11 2 3 14 5 6 7 8 9 10 11 2 3 14 5 6 27 28 29 30 31 32 33	S
31	51
32	
33	
33 34 35	
35	

36

37

38 39

40 41

42

43 44

45 46

47

48

<u>District</u>	Subsection added		
R-2M multiple-family residential district	<u>12.</u>	Senior housing.	
R-3 multiple-family residential district.	<u>12.</u>	Senior housing.	
R-4 multiple-family residential district.	<u>14.</u>	Senior housing.	
R-5 rural residential district; R-5A, rural residential district (large lot).	<u>11.</u>	Senior housing.	
R-6 suburban residential district (large lot).	<u>8.</u>	Senior housing.	
R-7 intermediate rural residential district.	<u>8.</u>	Senior housing.	
R-11 Turnagain Arm district.	<u>6.</u>	Senior housing.	
R-O residential-office district.	<u>28.</u>	Senior housing.	
B-1B community business district.	<u>j.</u>	Senior housing.	
B-2A central business district core.	<u>k.</u>	Senior housing.	
B-2B central business district, intermediate.	<u>o.</u>	Senior housing.	
B-2C central business district, periphery.	<u>r.</u>	Senior housing.	
B-3 general business district.	<u>1.</u>	Senior housing.	

Section 3. Anchorage Municipal Code 21.40.020 is amended to read as follows: (Other subsections not affected are not set out.)

21.40.020 PLI public lands and institutions district.

B. Permitted principal uses and structures. Permitted principal uses and structures are as follows:

15. <u>Senior housing</u> [HOUSING FOR THE ELDERLY].

Section 4. Anchorage Municipal Code subsection 21.45.080B is amended by adding a new subsection 3 to read as follows: (*Other subsections not affected are not set out*)

21.45.080 Off-street parking requirements.

B. Dwellings and apartment buildings.

4			***	* *	*	***		
1		2 .]	Multifan	ily dwellings.				
2	•	_	(VI LII LII LAII)	my dwemings.				
3 4			a. O	ne and one-fourth p	oarking space	es are required for each	ch efficiency u	nit.
5							1 1 1	
6				One and one-half	parking space	es are required for e	ach one-bedro	om
7			unit.					
8				1 1-10		inad for o	aab tura badra	
9					— •	es are required for e	acii two-beuro	юш
10			unit, 8	00 square feet or l	ess.			
11						. 10	1 . 1 1	
12						ices are required for e	ach two-bearo	om
13			unit, o	ver 800 square fee	t.			
14								_
15			e.			rking spaces are re	equired for e	each
16			three-l	oedroom unit, 900	square feet of	or less.		
17								
18			f. T	wo and one-half p	arking space	es are required for ea	ch three-bedro	oom
19			unit, o	ver 900 square fee	et.			
20				_				
21		<u>3.</u>	Senior	· housing.				
22		_		•				
23			<u>a.</u>	One parking space	e is required	l for each efficiency	<u>unit.</u>	
24								
25			<u>b.</u>	One and one-four	th parking sp	aces are required for	each one-bedro	oom
26			<u></u>	unit.				
27								
28			<u>c.</u>	One and one-hal	narking spa	ces are required for e	each two-bedro	oom
29			<u> </u>	unit.	<u> </u>			
30				umt.				
31			<u>d.</u>	Two parking ena	ces are requi	red for each three-be	edroom unit	
			<u>u.</u>	1 WO parking apa	cos are requi	rea for each three be	ACTOOM CHITE.	
32			***	*	**	***		
33								
34	04: 4	CP1-:		o aball because of	ativa imma a a	liately upon its passa	ra and amprove	11 hv
	Section 4.	1 mis	ordinand	e snam become em	ective illillec	matery upon its passag	ge and approva	11 Uy
36	the Assembly.							
37								
38								
39	1							

AO NO. 2003-125 Page 4 of 4

1	I PASSED A	ND APPROVED	Dby the Anchoras	ge Assembly this	davof	
		11011111012				***************************************
3	2005.					
4						
5						
6				Chair		
7	i			Chan		
8						
10						
11						
12						
13						
15						
16						
17	1					
18						
19						
20						
21						
22						
23	;					
24	-					
25	i					
26						
27	,					
28	,					
29)					
30	1					
31						
32	2					
33	3					
34						
35						
36						
37						
38						
39						
40						
41						



MUNICIPALITY OF ANCHORAGE

ASSEMBLY MEMORANDUM AM NO. 688-2003

Meeting Date: August 19, 2003

From: Assemblymember Allan Tesche

Subject:

1

2

3

4

5 6

7

8

9

10

11

12

13 14

15

16

17

18

19

20

21 22

23

24

25

26

27

28

29

30

31

32 33 AO 2003-125 Amending Chapters 21.35, 21.40, and 21.45 of the Anchorage Municipal Code to Change the Definition of Housing for the Elderly, to Permit Senior Housing in Certain Residential and Business Districts, and to Specify Parking Requirements for Senior Housing.

The proposed ordinance has two purposes: to define senior housing in a manner consistent with federal law and to clarify the zoning districts in which senior housing is permitted. Under the current zoning code, an argument could be made that housing for the elderly is only permitted on land designated PLI. Such a limitation would discourage the development of needed housing for our senior citizens, including projects based on programs such as the § 202 program administered by the U.S. Department of Housing and Urban Development (HUD), which provides housing for low-income seniors.

The current zoning code specifically allows "housing for the elderly" as a permitted use in the PLI district. However, AMC 21.40.015.B says a use that is listed as a permitted use in one district but not another is prohibited in the district in which it is not listed. Thus, the zoning code could be interpreted to preclude senior housing in all other zoning districts - a result which is probably unintended. The proposed ordinance will resolve this potential problem by specifically listing multi-family "senior housing" as a permitted use in the following districts: R-2M, R-3, R-4, R-5, R-6, R-7, R-11, R-O, B-1B, B-2A, B-2B, B-2C, and B-3, in addition to PLI.

Currently, "housing for the elderly" is defined in AMC 21.35.020 as multiple-family housing for persons 62 or older with 30% of the units handicapped accessible. The ordinance will change the term "housing for the elderly" to "senior housing." The age limit will be reduced to 55 and the 30% handicapped access requirement will be eliminated. This change will allow the flexibility to develop projects contemplated by such federal legislation as the Fair Housing Act, 42 USC § 3607 (age 55 or older) and such state of Alaska legislation as the Senior Revolving Fund, AS 18.56.710 and Senior Citizens Housing Development Fund, AS 18.56.800. The state legislation was amended in 1998 to change the criteria for senior housing from "60 years of age or older" to "older individuals". AS 18.56.795 calls for regulations to establish age requirements for senior housing not less than 55 years of age. The current regulation, 15 AAC 151.950, designates "senior" as age 60 or older.

34

35 36
 The number of units required to be handicapped accessible will be determined by other existing law, such as the Americans with Disabilities Act. The 30% requirement is not in line with government programs such as HUD's § 202 program, which typically call for 5% of the units to be handicapped accessible.

Finally, parking requirements for senior housing are specified in section 16 of the proposed ordinance. The proposed standards call for a slightly reduced amount of parking as compared to multi-age multiple family housing. The proposed parking ratios recognize that older members of the population are less likely to drive, due to health and vision problems, as well as lifestyle changes. Older persons are more likely to live alone. Retired couples are more likely than younger couples, who are active in the workforce, to own just one car. Experience at existing senior housing facilities, such as Muldoon Manor, Commodore Park and Jewel Lake Plaza, has shown the demand for parking to be lower than at multiple-family housing developments catering to younger or mixed-age populations. The slight reduction in parking will translate into a slight reduction in cost, which will especially benefit projects intended to provide safe and affordable housing for low and middle-income seniors.

Respectfully submitted,

Allan Tesche

Assemblymember, Section 1

Municipality of Anchorage MUNICIPAL CLERK'S OFFICE

Agenda Document Control Sheet

A02003-125 (SEE REVERSE SIDE FOR FURTHER INFORMATION) DATE PREPARED SUBJECT OF AGENDA DOCUMENT 8/15/03 An Ordinance Amending Chapters 21.35, 21.40, and 21.45 Changing Definition of Housing for the Elderly, Permitting Indicate Documents Attached Senior Housing in Certain Residential and Business Distrcts, X AO AR X AM and Specifying Parking Requirements for Senior Housing. DIRECTOR'S NAME DEPARTMENT NAME Assembly THE PERSON THE DOCUMENT WAS ACTUALLY PREPARED BY HIS/HER PHONE NUMBER 3 4420 Allan Tesche DATE **COORDINATED WITH AND REVIEWED BY** INITIALS 4 Mayor Heritage Land Bank Merrill Field Airport Municipal Light & Power Port of Anchorage Solid Waste Services Water & Wastewater Utility Municipal Manager Cultural & Recreational Services **Employee Relations** Finance, Chief Fiscal Officer Fire Health & Human Services Office of Management and Budget Management Information Services Police Planning, Development & Public Works Development Services Facility Management Planning Project Management & Engineering Street Maintenance Traffic **Public Transportation Department** Purchasing **Municipal Attorney** Municipal Clerk Other Special Instructions/Comments Addendur Introduction PUBLIC HEARING DATE REQUESTED ASSEMBLY HEARING DATE REQUESTED 8/19/03

ប